the closing date for acceptance of bids; the date contracts will be awarded; and other pertinent information. Invitations will be issued at least 10 days prior to the deadline for submission of bids. The bid submission deadlines and contract awards will be timed so not more than one market day elapses between bid opening (bid submission deadline) and contract awards.

#### § 1496.5 Consideration of bids.

- (a)(1) Lowest landed cost. The general principle of awarding contracts that will result in the lowest landed cost will prevail. Lowest landed cost will be calculated on the basis of U.S. flag rates and service for that portion of the commodities being purchased that CCC determines is necessary and practicable to meet cargo preference requirements and on an overall (foreign and U.S. flag) basis for the remaining portion of the commodities being purchased. However, the additional factors set forth in this section will be considered in awarding contracts.
- (b)(1) Availability of ocean service. Prior to receipt of offers from commodity suppliers, CCC will review ocean freight information from available sources including, but not limited to, trade journal newspapers, port publications, and steamship publications to determine the availability of appropriate ocean service.
- (2) Additional information will be gathered, if necessary by direct contact with the steamship company involved, regarding such factors as the minimum tonnage and/or revenue required to perform the service needed.
- (3) Special emphasis will be placed on assuring that under normal conditions the vessels will be calling at U.S. ports to coordinate loading with cargo arrival from suppliers.
- (4) Freight rates will be obtained from published ocean tariffs to make cost comparisons between various steamship companies and coastal ranges.
- (5) Available service will be analyzed to ensure that the port or coastal range selected for exportation has available ocean transportation service that will provide maximum compliance with the stated policy of AID with regard to the utilization of U.S. and

- other flag vessels to carry commodities shipped under Title II, Pub. L. 480.
- (c) Adequacy of service. (1) Prior to the selection of a coastal range or U.S. port from which commodities will be shipped, the ocean transportation service available may be examined to determine adequacy of service. The data utilized may include, but not necessarily be limited to, the past performance of a particular vessel or steamship line in terms of loss and/or damage to cargo when received at destination port; past performance in meeting established delivery schedules, etc. CCC may eliminate from consideration ports or coastal ranges where ocean transportation service is considered inadequate by CCC. When clearly superior service is available at another port or coastal range it may be selected over other service.
- (d) Port performance. (1) Each port will be contacted prior to bid evaluation to determine their cargo handling capabilities for Title II, Pub. L. 480, commodities when it is reasonably expected that quantities of 1,000 tons or more may be shipped. Allocations to that port will be governed by the minimum or maximum quantities indicated.
- (2) Limits of quantities purchased for delivery to a port or coastal range may also be imposed by the amount of vessel space available during the expected delivery and loading period.
- (3) Prior to the final selection of a U.S. port from which commodities will be shipped, the adequacy of the port to receive, accumulate, warehouse, handle, store, and protect the cargo will be considered.
- (4) Factors which will be considered in this determination will include, but are not necessarily limited to, the adequacy of building structures, proper ventilation, freedom from insects and rodents, cleanliness, and overall good housekeeping and warehousing practices.
- (5) When it is determined that the U.S. port is congested, facilities are overloaded, and a vessel would not be able to dock and load cargo without delay, or when labor disputes or lack of labor will prohibit the loading of the cargo onboard a vessel in a timely

## § 1496.6

manner, another coastal range or port will be considered.

- (e) *Transit time*. CCC will consider total transit time, as it relates to a final delivery date, in order to satisfy program requirements.
- (f) Great Lakes ports. (1) Commodities offered for delivery "free alongside ship" (f.a.s.) Great Lakes port range or intermodal bridge-port Great Lakes port range that represent the overall (foreign and U.S. flag) lowest landed cost will be awarded on that basis. Such offers will not be reevaluated on a lowest landed cost U.S.-flag basis unless CCC determines that 25 percent of the total annual tonnage of bagged, processed or fortified commodities furnished under Title II of Public Law 480 has been, or will be, transported from the Great Lakes port range during that fiscal year.
- (2) CCC will consider commodity offers as offers for delivery "intermodal bridge-port Great Lakes port range" only if:
- (i) The offer specifies delivery at a marine cargo-handling facility that is capable of loading ocean going vessels at a Great Lakes port, as well as loading ocean going conveyances such as barges and container vans, and
- (ii) The commodities will be moved from one transportation conveyance to another at such a facility.

[44 FR 27407, May 10, 1979, as amended at 52 FR 5729, Feb. 25, 1987; 63 FR 11104, Mar. 6, 1998]

### § 1496.6 Data to be used.

- (a) CCC will use all available historical and current data as a basis for procurement considerations, including evaluations and decisions regarding the physical facilities and performance of ports. Heavy reliance will be placed upon current port conditions as determined from first hand observations and reports from USDA and other reliable sources.
- (b) The primary source of historical data will be documents used in the normal course of conducting business. Sources include contract documents, ocean bills of lading, survey and/or outturn reports made by commercial cargo surveyors, claim settlement agreements, claim payment documents, etc. CCC will utilize only such

data and make only those analyses that it believes will provide a valid measure of program performance.

#### § 1496.7 Final contract determinations.

The KCCO shall be responsible for making lowest landed cost determinations. KCCO shall provide that information to an Ad Hoc Committee designated by the Administrator, FSA, to review the lowest landed cost determinations as a result of any or all of the factors referred to herein. If, after the committee makes its review and it is recommended that contracts should be awarded based on the additional factors which would override lowest landed cost determinations, these recommendations will be presented to the Contracting Officer for a final decision. These decisions will be fully documented and explained as to the reasons the lowest landed cost was not selected

# PART 1499—FOREIGN DONATION PROGRAMS

Sec

1499.1 Definitions.

1499.2 General purpose and scope.

1499.3 Eligibility requirements for Cooperating Sponsor.

1499.4 Availability of commodities from CCC inventory.

1499.5 Program Agreements and Plans of Operation.

1499.6 Usual marketing requirements.

1499.7 Apportionment of costs and advances. 1499.8 Ocean transportation.

1499.8 Ocean transportation.

1499.9 Arrangements for entry and handling in the foreign country.

1499.10 Restrictions on commodity use and distribution.

1499.11 Agreement between Cooperating Sponsor and Recipient Agencies.

1499.12 Sales and barter of commodities provided and use of proceeds.

1499.13 Processing, packaging and labeling of section 416(b) commodities in the foreign country.

1499.14 Disposition of commodities unfit for authorized use.

1499.15 Liability for loss, damage, or improper distribution of commodities claims and procedures.

1499.16 Records and reporting requirements.

1499.17 Audits.

1499.18  $\,$  Suspension of the program.

 $1499.19\,$  Sample documents and guidelines for developing proposals and reports.

1499.20 Paperwork reduction requirement.